

CLIMATE SMART MISSOULA

Building(s) for the Future:

A Report to Missoula County on Reducing the Carbon Emissions of Buildings

Caroline Lauer, Climate Smart Missoula

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MMW Architects Photo

Introduction

As one component of the FY20 contract between Missoula County and Climate Smart Missoula, Climate Smart Missoula was tasked with working with building and development communities to understand obstacles to, and opportunities for, net zero energy buildings, considering materials and energy use in both new construction and retrofits. The original outlined activities to achieve this goal were:

- 1. Hosting a green building "Summit"
- 2. Presenting findings to County

The COVID-19 pandemic changed our approach to achieve the above stated goal, but this report still provides initial findings that will inform local government's approach to reducing carbon emissions from buildings. The draft report details the importance of reducing emissions from buildings, past efforts in the Missoula community and progress to date, and the Building(s) for the Future Initiative, which will help drive low-carbon building in Missoula through recommended policy, programmatic, and educational initiatives.

The Importance of Buildings

Finding ways to decrease carbon emissions from the building sector is crucial for Missoula if it is to meet its community carbon neutrality goals: buildings make up 52% of total community emissions.¹ While change will need to occur across all sectors, moving forward aggressively in the building sector is paramount because "once buildings are built, building sector emissions are locked in."² Buildings can be thought of as a one hundred year decision because the building's envelope is usually a hundred years or more.³ With each new conventional building, we add to the inventory of building emissions and reduce our ability to respond to climate change.

Conventional buildings limit our mitigation and resiliency responses. Climate Ready Missoula: Building Resiliency in Missoula County projects hotter, drier, and smokier summers, which will translate to several types of vulnerabilities for our community's buildings. Of the 77 strategies that the plan identifies for building resiliency in Missoula County, 11 address Missoula's building stock.

Missoula's aging housing stock exists at the intersection of mitigation and resiliency. Increasingly unaffordable housing prices and lagging wages are pushing a larger portion of our community into substandard and energy inefficient homes that bring cold drafts in the winter, hot and sometimes smokey air in the summer, and high utility bills throughout the year. Low-income households bear this burden most of all; they are more likely to find themselves in older, leakier residences, forcing them to spend a greater percentage of their income on energy and breathe unhealthy air when wildfire smoke fills our valley. Considering where and how we build, especially at a time of growth in our community, has never been more important.

Past Efforts in Missoula

Missoulians have long recognized this, and conversations around "green building" have been happening for years. Specifically, Missoula County has taken action in the following ways to reduce carbon emissions and increase resiliency in the building sector:

- Community Climate Smart Action Plan | 2015
- Missoula County growth policy | 2016
- SolSmart Silver Designation Awarded | 2018
- Missoula's 100% Clean Electricity Resolution and Options Report v2 | 2019
- Climate Ready Missoula: Building Resiliency in Missoula County | 2020

Benchmarking Progress: ACEEE Scorecard

Translating the above accomplishments into a system of clear, quantifiable metrics that allows policymakers, elected officials, and citizens to track progress is of utmost importance. The American Council for an Energy-Efficient Economy's (ACEEE) Local Clean Energy Self-Scoring Tool, Version 4.0, allows Missoula to do this.

ACEEE releases a City Clean Energy Scorecard annually, ranking 75 large US cities on the basis of their policies and leadership in advancing clean energy. The scorecard uses approximately 50 metrics to evaluate efforts across local government operations, community initiatives, building policies, energy and water utilities, and transportation policies. In December of 2019, ACEEE translated the large city scorecard to the Excel-based Local Clean Energy Self-Scoring Tool, Version 4.0, so small and mid-sized communities could evaluate and track their efforts.

The Self-Scoring Tool guides the respondent in collecting relevant community and statewide data on existing initiatives and produces a score based on

the provided answers. The tool also provides cursory analysis, comparing the respondent's scores with the median scores from the 75 large cities in the City Scorecard. In addition to benchmarking progress, the tool's scoring categories provide policy and program ideas for local jurisdictions to pursue.

Acknowledging the importance of setting a baseline for Missoula's building policies and programs, this report includes an initial assessment with the Local Clean Energy Self-Scoring Tool, version 4.0. The buildings policies' score takes state policy and utility cooperation into consideration and computes a score based on building code adoption, building code compliance, incentives, benchmarking and transparency, energy programs, and workforce development. The maximum possible score is 30.0, and Missoula scored a 5.0, 4.0 points lower than the median score of 9.0 from the 75 cities scored in the City Clean Energy Scorecard. Notably, Missoula scored at or above the median score in all other categories of the self-scoring tool (local government operations, community-wide initiatives, energy and water utilities, and transportation policies), so buildings policy is an outlier in this respect.

The lower score is partially due to limitations imposed by state legislation; Missoula's relationship with Northwestern Energy is also a notable difficulty, but the development of the Memorandum of Understanding between the City of Missoula, Missoula County, and Northwestern Energy as part of the 100% Clean Electricity effort is an important step in addressing this issue. Even with these limitations, the scorecard results suggest the offering of incentives, workforce development opportunities, and the establishment of an energy benchmarking program as opportunities for increasing energy efficiency via buildings policies. Missoula's shortcomings in the buildings policies section of the scorecard, especially considering its high marks in other areas of the assessment, emphasizes the importance of focusing on buildings policies that are on a par with actions Missoula has taken in other areas of our community to mitigate and prepare for the effects of climate change.

A summary table of Missoula's scores are included below in Figure 1 and the full buildings policies scoring spreadsheet is included in Appendix 1.

Category	Score
Stringency of building codes	4 of 8
Building code enforcement and compliance	1 of 5
Incentives and financing	0 of 3
Building benchmarking, rating, and energy use transparency	0 of 5
Required energy actions	0 of 7
Workforce development	0 of 2

Building(s) for the Future Initiative

The Building(s) for the Future initiative recognizes the need to take action, builds on past efforts, and charts the path forward to a low-carbon and resilient building stock. Climate Smart Missoula has been leading this effort and collaborating with the City of Missoula, Missoula County, and a task force of architects, designers, engineers, and non-profit partners. Members of the Building(s) for the Future Task Force include:

- Caroline Lauer and Amy Cilimburg, Climate
 Smart Missoula
- Sarah Ayers and Luke Jackson, Loci Architecture + Design
- Shane Morissey, *MMW Architects*
- Katie Deuel and Leigh Ratterman, *Home ReSource*
- Chase Jones, City of Missoula
- Diana Maneta, Missoula County
- Paul Herendeen, Clearwater Credit Union
- Rob Lindner, Central Street Ventures
- Damian Mast, HONE Architects & Builders
- Skander Spies, *McKinstry*

The initiative is additionally supported through financial and technical support through the National

League of Cities Leadership in Community Resiliency (LCR) program.

From the beginning, the interdisciplinary task force did not want to exclusively tie Missoula to a certification or standard, many of which have arisen over the past decades (e.g., Leadership in Energy and Environmental Design (LEED), Net Zero, Passive House, Zero Carbon, Architecture 2030 Challenge). In response, the name "Building(s) for the Future," attempts to encapsulate the guiding principles of low-carbon, resilient buildings without prescribing a specific standard.

Emphasizing flexibility also allows Missoula to adopt a life-cycle approach, including design, construction, operation, and the building's next life (deconstruction or major rehabilitation). "Building(s) for the Future" means considering the embodied carbon of materials, handling waste at a construction site properly, ensuring the building is built according to design, providing the tools owners need to operate the building efficiently and look for improvement opportunities, and appropriately transitioning the building to its "next life," whether that be a major rehabilitation or deconstruction.

"The Summit" and Our COVID-19 Pivot

We initially envisioned a large in-person summit to engage stakeholders and:

- Spark excitement for green building practices
- Increase local knowledge of existing efforts, and
- Identify possible tools, programs, and educational opportunities available to local government, businesses, nonprofits, and large institutions to substantially reduce carbon emissions from buildings and create a healthier, more efficient building stock.

By late February, we had secured additional funding from the National League of Cities to host a large inperson event, booked the venue and food, sent out invitations to guests, developed facilitation guides for the break-out groups, and began reaching out to potential presenters for lightning talks.

Unfortunately, the large (120+ person) event was cancelled due to COVID-19 safety concerns. In lieu of the summit, we worked with our Task Force to adjust our tactics without changing the proposed outcomes.

Instead of relying on summit participants to identify

possible policy and program tools, we conducted case study research of best practices and precedents from communities across the country to create the "Menu of Options" (see Figure 2). While this is not a perfect replication of what would have been generated at the Summit, Figure 2 centralizes 23 possible incentives, policies, and educational programs, evaluating them on the basis of legality, cost, and existing momentum.

As Figure 2 demonstrates, Missoula is not the first community to work towards these goals; there are plenty of examples from cities and counties across the country that have made significant progress towards "building for the future." Figure 2 is the result of extensive research and has been vetted by our the Building(s) for the Future Task Force. Each option featured in the menu includes the following:

- A brief description
- Classification as an incentive, regulation, or educational program
- The outcomes it would lead to (in addition to more low-carbon buildings)
- Which aspect of the building's life it could potentially influence
- An initial feasibility analysis based on the legality, cost, and existing momentum
- Selected successful precedents from other jurisdictions in the United States

The menu is not yet prioritized, but we have developed a framework to do so with qualitative data from key informant interviews and an Engage Missoula page open to the Summit guest list, as well as the ACEEE scoring tool and development data. This is described in detail in Figure 4. Some of this work is currently underway, but it is too early to provide findings at this point.

Figure 2. Menu of Options

	KEY								
Type of Tool			Building Stage			Feasibility Analysis			
\$ 1			Â.		\bigcirc				
Incentive-Based	Regulatory	Education	Blueprint	Construction	Operation	Next Life (Decon/Rehab)	Move ahead	Some reservations	Real difficulties

Other Possible Outcomes (in addi- tion to more low-carbon buildings)	Implementation Lever	Could advance objectives of	Legality	Cost	Mom
Higher densityTension with AH incentives	Zoning				
have more units than allowed in zoning.	The increase in allowable ι	units increases potential income for a	the developer, v	which can off	set (and
Less parkingTension with AH incentives	Zoning				
provide fewer parking spaces than allow	red in zoning. The decrease	e in required parking reduces develo	opment costs, w	hich can offs	et (and
Taller skyline	Zoning				
build higher than allowed in zoning. The	increase in height increase	es potential income for the develope	r, which can off	set (and surp	ass) the
Less \$\$ for new infrastructureTension with AH incentives	Municipal Code Section 15				
pay reduced impact fee. The decrease in	n impact fees reduces deve	elopment costs, which can offset (and	d surpass) the h	igher costs th	hat buil
Less \$\$ for general fund and city operations	New local government program				
a reduced property tax for a set number	of years. The decrease in p	property taxes reduces development	t costs, which co	an offset (and	d surpa
 Increased attention on TIF Tension with existing TIF goals 	State legislation passed				(
eive TIF funding. The increase in available	e financing reduces debt se	ervicing costs, which can offset (and	surpass) the hig	gher costs the	at buildi
Reduced \$\$ for Dev. Services	Fee Schedules Adjusted				
reduced permit fee. The decrease in peri	mitting fees reduces develo	opment costs, which can offset (and	surpass) the hig	gher costs the	at build
Stress on Dev. Services capacity	Development Services Staff Expanded				(
hrough an expedited and streamlined pen il.	rmitting process, reducing (uncertainty and waiting time. This de	ecreases debt s	ervicing cost	s, which
Improved housing quality	Public Private Partner-				
	Other Possible Outcomes (in addi- tion to more low-carbon buildings) • Higher density • Tension with AH incentives have more units than allowed in zoning. • Less parking • Tension with AH incentives provide fewer parking spaces than allow • Taller skyline build higher than allowed in zoning. The • Less \$\$ for new infrastructure • Tension with AH incentives pay reduced impact fee. The decrease in • Less \$\$ for general fund and city operations • a reduced property tax for a set number • Increased attention on TIF • Tension with existing TIF goals eive TIF funding. The increase in available • Reduced \$\$ for Dev. Services • reduced permit fee. The decrease in performance • Stress on Dev. Services capacity through an expedited and streamlined performance • Improved housing quality	Other Possible Outcomes (in addition to more low-carbon buildings) Implementation Lever • Higher density Zoning • Tension with AH incentives Zoning • Less parking Zoning • Less parking spaces than allowed in zoning. The increase in allowable of the provide fewer parking spaces than allowed in zoning. The decrease of the provide fewer parking spaces than allowed in zoning. The decrease of the provide fewer parking spaces than allowed in zoning. The decrease of the provide fewer parking spaces than allowed in zoning. The increase in height increase of the provide fewer parking spaces than allowed in zoning. The increase in height increase of the provide fewer parking spaces than allowed in zoning. The increase in height increase of the provide fewer parking spaces than allowed in zoning. The increase in height increase of the provide fewer parking space of the pro	Other Possible Outcomes (in addi- tion to more low-carbon buildings) Implementation Lever Could advance objectives of • Higher density • Tension with AH incentives Zoning Implementation Lever Could advance objectives of have more units than allowed in zoning. The increase in allowable units increases potential income for the increase in allowable units increases potential income for the develope • Less parking • Tension with AH incentives Zoning Implementation Lever Implementation Lever • Less parking • Tension with AH incentives Zoning Implementation Lever Implementation Lever • Less sparking • Tension with AH incentives Zoning Implementation Lever Implementation Lever • Less system Zoning Implementation Lever Implementation Lever Implementation Lever • Taller skyline Zoning Implementation Lever Implementation Lever Implementation Lever • Less \$\$ for new infrastructure Zoning Implementation Lever Implementation Lever Implementation Lever • Less \$\$\$ for new infrastructure Municipal Code Section Implementation costs, which can offset (and poperations • Less \$\$\$ for general fund and city operations New local government program Implementation on TIF • Increased attentio	Other Possible Outcomes (in additions) Implementation Lever Could advance objectives of Legality Higher density Tension with AH incentives Less parking Less parking Tension with AH incentives Zoning Less parking Tension with AH incentives Zoning Less parking Tension with AH incentives Zoning Tension with AH incentives Municipal Code Section Less \$\$ for new infrastructure Municipal Code Section Less \$\$ for general fund and city pay reduced impact fee. The decrease in impact fees reduces development costs, which can offset (and surpass) the for operations Less \$\$ for general fund and city program Less \$\$ for general fund and city program Increased attention on TIF Tension with existing TIF goals State legislation passed Increase in available financing reduces development costs, which can offset (and surpass) the higher tran	Other Possible Outcomes (in add- tion to more low-carbon buildings) Implementation Lever Could advance objectives of Legality Cost • Higher density Tension with AH incentives Zoning Implementation Lever Implementation Lever Implementation Lever Cost Implementation Lever • Less parking Tension with AH incentives Zoning Implementation Lever Implementa

nentum	Selected Precedents
	Arlington, VA

nd surpass) the higher costs that building beyond code may

Flagstaff, AZ, Denver, CO, State of California

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Arlington, VA

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Bernalilo County, NM

Iding beyond code may entail.

	Cincinnati, OH
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iss) the higher costs that building beyond code may entail.

	Chicago, IL
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ling beyond code may entail.

	San Diego, CA				
ing bayand and may antail					

ling beyond code may entail.

San Diego, CA

h can offset (and surpass) the higher costs that building



Ithaca, NY, Sitka, AK, Juneau, AK, Seattle, WA

arbon footprints and accelerate low carbon building.

KEY									
Type of Tool			Building Stage			Feasibility Analysis			
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Incentive-Based	Regulatory	Education	Blueprint	Construction	Operation	Next Life (Decon/Rehab)	Move ahead	Some reservations	Real difficulties

Tool Name	Other Possible Outcomes (in addi- tion to more low-carbon buildings)	Implementation Lever	Could advance objectives of	Legality	Cost	Mom
Low Interest Rate Loans	Greater engagement from finan- cial institutions	Financing Institutions				
Qualifying projects can a a program.	ccess reduced interest rates on loan pro	oducts. The lower debt ser	vicing costs can offset (and surpass)	the higher cos	sts that building	g beyoi
Bundled Loan Packages	Greater engagement from finan- cial institutions	Financing Institutions				
Qualifying projects can a	ccess bundled financial products. This c	decreases debt servicing c	osts, which can offset (and surpass)	the higher cos	ts that building	ı beyon
Expansion of Design Excellence Over- lay	Greater low-carbon building ex- pertise within Dev. Servs.	Zoning				
Amend current design ex	cellence overlay to more holistically incl	lude the principles of low c	arbon building design. The current c	overlay encour	ages certain m	naterials
Disclosure Ordinance	Increased data transparency	Local ordinance				
Require projects to disclo better decisions.	ose their materials, embodied energy, er	nergy use, and deconstruct	tion plans via an online data portal.	This accelerate	es market pres	sure for
Electrification Ordinance	Increased focus on energy supply	Local ordinance				
No new projects are perr	nitted to install natural gas hook-ups. Th	his could be specified to a d	certain subset of buildings that are a	i certain size.	·	
Home Energy Label Ordinance	Increased consumer awareness	Local ordinance				
All home sales and renta	l leases must disclose the unit's energy	report card at time of sale	or lease.			
Green or White Roof Ordinance	Increased public spacesDecreased heat island effect	Local ordinance				
A green or white roof ord	linance would require certain new const	ruction projects to include	a green or white roof for a portion o	r all of their roo	of to decrease	cooling
PACE Enabling Legislation		State legislation passed				
Property Assessed Clear property rather than the	n Energy Programs, or PACE, allows a pro individual. First, Montana must pass PAC	operty owner to finance the E enabling legislation, whi	e up-front cost of energy or other eligion in the state of the state o	gible improven nt it. Northern	nents on a pro Plains Resourc	perty a
Stretch Code Enabling Legislation		State legislation passed				
Stretch code enabling leg	gislation would allow municipalities to vo	bte to adopt the Stretch Co	de (higher energy standards) in lieu	of the base bu	uilding energy	code.

nentum	Selected Precedents
	Missoula, MT

nd code may entail. Clearwater Credit Union currently has

	Connecticut Green Bank
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nd code may entail.

	Pittsburgh, PA, Missoula, MT
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Is to be used over others, but this could be expanded.

Seattle, WA, Fort Collins, CO, and Philadelphia,
PA (just a few)

r higher performance, as well as collects data to inform

Berkeley, CA and San Jose, CA

Minneapolis, MN

	Denver, CO				
a load during the summer					

loaa auring the summer.

In 37 states including Nevada, Utah, Colorado,	
and New Mexico	

and then pay back the costs over time. It is attached to the ncil is currently leading efforts to pass such legislation.

Vermont, Massachusetts

				KI	EY				
Type of Tool Building Stage						Feasibility Analysis			
\$				×.		\bigcirc			
Incentive-Based	Regulatory	Education	Blueprint	Construction	Operation	Next Life (Decon/Rehab)	Move ahead	Some reservations	Real difficulties

	Tool Name	Other Possible Outcomes (in addi- tion to more low-carbon buildings)	Implementation Lever	Could advance objectives of	Legality	Cost	Momentum	Selected Precedents
Adopt a	Voluntary Stretch Code	Increased community awarenessIncreased expertise at Dev. Serv.	Local ordinance					Oregon, Massachusetts, Vermont, New York
	Adopt a voluntary stretcl	n code that new buildings may choose to	o adhere to rather than the	base energy code.				
Promoti	on of Flagship Projects	Increased community awarenessMarketing opportunity for leaders	Public private partner- ship					Sarasota, FL
	Develop a recognition pr virtue signaling that this	ogram for flagship projects, such as a s is a priority for Missoula, and recognition	tory map, recognition place n of project partners.	ards, or a building tour (online or in p	erson). The mc	rketing camp	aign can serve	multiple purposes, including community education,
	One-Stop Shop	Greater coordination	Public private partner- ship					Energy Trust of Oregon and Energy Works of Fort Collins, CO
	The 1-stop shop approad utility.	h makes energy efficiency more access	ible for a larger portion of a	the population (commercial and resic	lential) by simp	olifying a com	plicated process	s. It requires a strong partnership with the local
Volur	ntary Disclosure Map	Increased community awarenessMarketing opportunity for leaders	Public private partner- ship					Seattle, WA, Fort Collins, CO, and Philadelphia, PA
	A voluntary disclosure m rently developing this.	ap creates market pressure for higher p	erformance, as well as col	lects data to inform future decisions i	for building ow	ners and ope	erators, as well a	s policy makers. Climate Smart Missoula is cur-
Energy	Savings Competition	Increased community awareness	Public private partner- ship					Fargo, ND, Summit County, UT, Missoula, MT (previously)
	An energy savings comp	etition encourages owners and renters	to reduce their energy con	sumption, all while building momentu	ım and awareı	ness at the gr	ound level for g	reater energy awareness.
(Dn-bill financing	More engaged utility	Public private partner- ship					North and South Carolina, Kentucky, Arkansas, and Kansas
	Property owners can acc to the repayment.	ess the capital needed to finance energ	y efficiency or renewable	energy and repay the loan via month	ly payments th	nat are addeo	to the utility bil	I. The energy savings are automatically factored in



In addition to identifying available tools through the "Menu," Climate Smart has developed a more robust web based presence to fulfill the other stated goals of the Summit (sparking excitement for low-carbon practices and increasing local knowledge).

Climate Smart Missoula's website, <u>missoulaclimate</u>. org, has a new buildings landing page that centralizes the main points of this draft report in an interactive and engaging way (<u>missoulaclimate.org/buildings</u>). Additionally, Climate Smart has created a voluntary building energy use disclosure map, showcasing the energy use intensity (EUI) of notable buildings in Missoula.

Disclosure is becoming an increasingly popular tool across the country, with many cities and states adopting disclosure ordinances that require large buildings to report on their energy use. ACEEE sees disclosure ordinances as an important step in reducing community energy use because they a) require building owners to collect information that will allow owners to operate their building more efficiently and b) promote transparency across the community. Beginning with a voluntary disclosure process can ease the transition if an ordinance is adopted and can achieve many of the same aims of an ordinance if there are enough participating building owners.

Data collection is still in process, but a draft map is currently available. Below are images from data points from the draft map, and the full map is available online at <u>http://arcg.is/GrKWS</u>.

Prioritization

The menu of options is a starting point for the various options that are available in Missoula to move towards a future of low-carbon buildings. Reducing building emissions will require a combination of policies, programs, and incentive programs, but that combination is not yet clear.

In order to refine the existing menu into a prioritized list, Climate Smart has begun a qualitative approach with key informant interviews with building industry leaders and online engagement of the original Summit invitees via Engage Missoula's Ideas tool.

The interviews are semi-structured, 30 - 45 minute conversations to capture the experience, knowledge, and opinions of community leaders. The primary discussion point was the menu of options, but interviews also covered respondent's past experience,

Figure 3. Voluntary Disclosure Map Example



Built in 1982

2019 DATA

Zoom to Edit

112.70 Site EUI (kBTU/ft²)

Missoul





professional interconnections, and barriers. For the semi-structured interview guide, please see Appendix 2.

The Engage Missoula page simulates the back and forth discussion that would have occurred at the Summit through the use of the Ideas tool, where participants can offer ideas, comment on the ideas of others, and "like" ideas that they support.

The findings from interviews and Engage Missoula will then be analyzed through their relationship to the ACEEE scoring system and their applicability to Missoula's development context (e.g., Does the intended target of the option, such as increased efficiency of multifamily development, intersect with the types of development that have been built in Missoula and are expected to be built in Missoula? By analyzing each tool through this lens, our hope is that a smaller list of tools will rise to the top, though this analysis is still in progress.

An example of what this evaluation matrix could look like is provided below in Figure 4. Each option would be scored and graphed, with lower scores corresponding with lighter colors and higher scores corresponding with darker colors. Options that score highly on all three axes would appear in the orange circle annotated on the graph. Low scoring options would appear in the gray circle. Analyzing the options in the 3-dimensional matrix allows us to prioritize in a more robust and holistic way.



Figure 4. Prioritization Matrix

Next Steps

As mentioned throughout the report, the next steps are continued outreach to prioritize the menu of options and create a detailed roadmap for how local government can take action to reduce building emissions.

Below is a proposed timeline for those activities moving forward:

June - July:

- Qualitative Interviews
- Engage Missoula Outreach

August - September:

Analysis of Qualitative Findings

It should be noted that we still plan to host a Summit when it is safe to gather large groups in-person to generate more enthusiasm, expand professional networks, and build on the work presented in this report. Many of the materials that were developed precancellation will be applicable when we are able to gather large groups of people.

Appendices

Appendix 1: ACEEE Self-Scoring Tool

Preliminary Information		
 Which best describes your community's residential energy code adoption authority? (1) Code is set at the state level, and local adoption of more stringent codes is not permitted. (2) Code is set at the state level, but local adoption of more aggressive codes is permitted. (3) No statewide code exists, and local adoption of codes is permitted." 	State authority only.	
 Which best describes your community's commercial energy code adoption authority? (1) Code is set at the state level, and local adoption of more stringent codes is not permitted. (2) Code is set at the state level, but local adoption of more aggressive codes is permitted. (3) No statewide code exists, and local adoption of codes is permitted." 	State authority only.	
Does your city have legal authority to pass a multifamily energy benchmarking ordinance?	Yes.	
Does your city have legal authority to pass a commercial energy benchmarking ordinance?	Yes.	
Has your city passed a mandatory multifamily energy benchmarking ordinance?	No.	
Does your city have the legal authority to require building owners conduct additional energy-saving actions?	No.	

Building Code Adoption			
Metric	Question	Scoring Criteria	Score
Residential code stringency	What is your city's residential energy code?	It is lower than 55.5.	2.5
Commercial code stringency	What is your city's commercial energy code?	It is between 51.8 and 53.7.	1.5
Code advocacy	Does your city lobby the state for more-stringent residential energy codes?	No.	0
Solar-ready requirements	Does your city require new buildings install solar-ready infrastructure?	No.	0
EV-ready requirements	Does your city require new buildings install electric vehicle-ready infrastructure?	No.	0

Building Code Compliance			
Metric	Question	Scoring Criteria	Score
City staffing	Does your local government have at least one regular, full-time employee whose primary duty is energy code compliance?	No.	0
Up-front support	Does your local government provide developers, builders, or owners with up-front support on building energy code compliance?	No.	0
Compliance strategies	Does your city administer a mandatory compliance verification program that includes any of the following actions: plan reviews, field inspections, or performance testing?	The city requires either plan reviews and field inspections or performance testing.	1

Incentives			
Metric	Question	Scoring Criteria	Score
Incentives or financing programs	Does the local government provide incentives and/ or financing programs for energy efficiency upgrades, solar energy installation, and/or low-income energy improvements? If so, how many incentives and/or financing programs are offered?	No.	0

Building benchmarking, rating, and energy use transparency			
Metric	Question	Scoring Criteria	Score
Multifamily	What percent of multifamily buildings are covered under your city's benchmarking policy?	No.	0
Commercial	What percent of commercial buildings are covered under your city's benchmarking policy?	No.	0
Single-family	Has your city passed an energy use and transparency policy for single-family homes?	No.	0

Workforce Development			
Metric	Question	Scoring Criteria	Score
Energy efficiency workforce development	Has your city implemented any of the following actions aimed at creating a dedicated energy efficiency workforce within the past five years? (1) Supporting workforce development programs alongside energy efficiency policies and/or facilitating third-party training opportunities (2) Enacting inclusive procurement and contracting processes for energy efficiency projects"	No.	0
Renewable energy workforce development	Has your city implemented any of the following actions aimed at creating a dedicated renewable energy workforce within the past five years? (1) Supporting workforce development programs alongside renewable energy policies and/or facilitating third-party training opportunities (2) Enacting inclusive procurement and contracting processes for renewable energy projects "	No.	0

Total Score	5.0
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Appendix 2: Key Informant Interview Guide

Past Experience

- 1. Do you have experience building beyond code? If yes, could you tell me about a project that you are particularly proud of? If not in Missoula, ask about their Missoula specific experience as well.
- 2. In those projects where you have built beyond code, what were the motivating factors behind that decision?

Professional Interconnections

- 1. We're interested in learning more about how various professions interconnect during the life of a project and where they overlap. On a scale of 1 5, with 1 being no interaction and 5 being frequent contact, how much do you interact with other stakeholders during the course of a project?
 - Architect Engineer Developer Builders/Contractors City Staff Finance Institutions Real Estate Agents
- 2. Of those you interact with frequently, please tell me more about that relationship.
- 3. Prompts: topics discussed, issues that arise, moments of success/failure
- 4. Of those you do not interact with, why is that the case? Do you see this as a problem? If so, do you have thoughts on how to improve the situation?
- 5. Is there anything you would like to add?

Menu of Options

- The table you reviewed has many different tools that Missoula could use to advance building for the future. Generally speaking, there are three types of approaches: incentive based, regulatory, and educational. Which do you think Missoula should pursue, and why? (e.g., It's the most effective, matches current appetite and skill level) If you think a mixture should be pursued, can you give an estimate of the weight that should be given to each?
- 2. Of the incentive-based tools, which do you think would be the most compelling?
- 3. Of the regulatory tools, which do you think have the most political / industry support?
- 4. Of the educational tools, which do you think would be the most effective?
- 5. Which would you like to see the Missoula community pursue? Why?
- 6. Is there anything that Missoula is currently doing that you would like to see more of?
- 7. Is there anything that you would like to see changed?
- 8. Is there anything on the table that you think is inaccurate? Is there anything missing?

Sector Specific

Architects

1. Can you envision an education campaign aimed at clients that would make it easier for you to do lowcarbon design? What would it look like?

Realtors

- 1. Do you discuss green building components with clients when selling or renting a unit?
- 2. On a scale of 1 5, with 1 being not comfortable and 5 being very comfortable, how would you describe your comfort level with discussing "green features"? HERS Scores?
- 3. During your continuing education, have you taken modules on the topic?

Opportunities and Barriers

- 1. In the next 2 3 years, what do you see as the biggest opportunities for expanding community knowledge of, and support, for building beyond code?
- 2. Of the barriers you face in building beyond code, which do you think are the most preventative?

Final Questions

- 1. Has COVID (health and economy) crisis altered how you are thinking about your profession? If so, how?
- 2. We're interested in displaying the energy use of notable/large buildings around town on a map. Are there any projects you would be willing to voluntarily disclose the energy use for?
- 3. We have a list of professionals that we're interested in talking with, but is there anyone from our community who comes to mind that would be important to furthering this conversation?
- 4. Is there anything else you'd like to add?
- 5. Do you have any questions for me?

Endnotes

1 Cilimburg, Amy, Caroline Lauer, and Chase Jones. *Missoula Community Emissions Inventory*. Missoula, MT. 2017.

2. Dave Hewitt, "Building Energy Codes for a Carbon Constrained Era: A Toolkit of Strategies and Examples" (Northeast Energy Efficiency Partnership, December 2017), https://neep.org/sites/default/files/ resources/Building%20Energy%20Codes%20for%20a%20Carbon%20Constrained%20Era%20-%20A%20 Toolkit%20of%20Strategies%20and%20Examples.pdf.

3 Erase40. Accessed June 17, 2020. https://www.erase40.org/.